

COUNTY OF LEHIGH OFFICE OF THE CONTROLLER

LEHIGH COUNTY GOVERNMENT CENTER
17 SOUTH SEVENTH STREET
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(610) 782-3082 FAX: (610) 820-3335

THOMAS SLONAKER
COUNTY CONTROLLER

JOHN A. FALK DEPUTY CONTROLLER

TO:

Final Distribution

FROM:

Thomas Slonaker, County Controller

DATE:

November 18, 2010

RE:

Hotel Tax Summary

The controller's office has completed agreed-upon procedures at forty-five (45) hotels for the period January 1 through December 31, 2009. Separate written reports were sent to each hotel operator. Our audit report number 10-70 is attached.

We concluded:

- \$20,499 in additional hotel room rental tax and interest was assessed for 2009.
- \$1,048 in additional hotel room rental tax and interest was assessed for 2008.
- Overall, hotel operator reporting compliance was adequate. Several management issues were addressed during the review of hotel tax reporting and recordkeeping to improve compliance.

We wish to express appreciation for the cooperation received by the hotel operators and the office of fiscal affairs' management.

Attachment

COUNTY OF LEHIGH HOTEL TAX SUMMARY

For the period January 1 through December 31, 2009

LEHIGH COUNTY, PENNSYLVANIA HOTEL TAX SUMMARY

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COUNTY OF LEHIGH, PENNSYLVANIA HOTEL TAX SUMMARY

Background

Legislative

Lehigh County Ordinance #2005-180 established a 4 % tax on hotel room rental revenue. It also authorized the county fiscal officer to distribute 68.75 % of all hotel tax collections on a monthly basis to Discover Lehigh Valley (formerly Lehigh Valley Convention and Visitor's Bureau) and the remaining 31.25 % is be retained by Lehigh County (18.75% for further development of tourism facilities and for community development initiatives within the County that enhance regional tourism and 12.5% for further development of facilities and for marketing purposes within the County to enhance regional tourism). The county fiscal officer established the "Hotel Room Rental Tax Rules and Regulations" for the collection, remittance and reporting of the hotel tax on a monthly basis effective September 5, 2005.

Review of Records

Agreed-upon procedures were performed to assist the fiscal officer in determining the accuracy of hotel tax remittances made to the County of Lehigh.

We performed these procedures in accordance with United States generally accepted government auditing standards, which incorporate the financial audit and attestation standards established by the American Institute of Certified Public Accountants (AICPA). Procedures performed included:

- Verification of reported revenue to Form PA-3 submitted to the Commonwealth of Pennsylvania, Department of Revenue.
- Compliance to the County of Lehigh exemption Rules and Regulations for hotel room rental tax collection.
- Verification of reported revenue and hotel room rental tax collections to hotel operator accounting records.

We noted three major categories resulting in additional tax assessment to the operators:

- Exemption Adjustments exemption certificates not provided or incomplete, disqualified exemptions taken, amounts claimed did not match operator records;
- Revenue Adjustments Actual hotel room revenues exceeded amounts reported to the county; and
- Remittance Adjustments Actual hotel room tax collected exceeded amount remitted to the county.

Hotel Tax Activity 2007-2009

Hotel Lax Metivity 2007 2007	2009	<u>2008</u>	2007
Reporting hotels	45	45	48
Reported taxable revenue	\$49,712,942	\$58,944,975	\$59,067,364
Hotel tax before adjustments	\$ 1,988,555	\$ 2,358,538	\$ 2,362,852
Audit adjustments	\$ 20,499*	\$ 10,706	\$ 24,807

^{*}Several hotels currently under Department of Administration negotiation/Department of Law collection effort. As of September 27, 2010, \$2,291 has been collected.



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THOMAS SLONAKER COUNTY CONTROLLER

JOHN A. FALK DEPUTY CONTROLLER

Mr. Brian Kahler, Fiscal Officer Office of Fiscal Affairs Lehigh County Government Center 17 South Seventh Street Allentown, PA 18101-2400

We have recently completed agreed-upon procedures for forty-five hotels reporting taxable revenues of \$49,712,942 and hotel room rental tax of \$1,988,555 (before adjustments) for the period January 1 through December 31, 2009. In some cases, the scope was amended to meet our objectives.

Separate reports were distributed to each hotel, the Board of Commissioners, the County Executive, and you. Additional tax and interest of \$20,499 were assessed for the following adjustments:

Exemption Adjustments	\$ 2,859
Revenue Adjustments	16,642
Remittance Adjustments	998
Total	\$20,499
	=====

As of September 27, 2010, \$2,291 has been collected and \$18,208 remains unpaid.

We noted certain matters that we reported to management of the office of fiscal affairs in a separate section titled "Schedule of Audit Findings and Recommendations".

This report is intended for the information of the fiscal officer and other affected county offices. However, this report is a matter of public record and its distribution is not limited.

THOMAS SLONAKER
County Controller

September 27, 2010 Allentown, Pennsylvania

Final Distribution:

Board of Commissioners
Donald Cunningham, Jr., County Executive
Cindy Feinberg, Director, Community and Economic Development
Thomas Muller, Director of Administration
Michael Stershic, President, Discover Lehigh Valley

COUNTY OF LEHIGH, PENNSYLVANIA HOTEL TAX SUMMARY

Schedule of Audit Findings and Recommendations

1. <u>Management Issues</u>

<u>Condition</u>: The management of the office of fiscal affairs needs to address the following issues concerning the assessment and collection of the county's 4% hotel tax.

- Approximately one third of the hotels are still using the old outdated tax forms.
- One hotel has not submitted a monthly hotel tax return for the entire 2009 tax year and one hotel submitted all twelve monthly tax returns for 2009 at the same time. Currently, there is no penalty for operators who do not submit monthly reports.
- Audit assessments are not listed as an accounts receivable on the accounting records of the County of Lehigh.
- An audit assessment from the 2008 tax year (\$1,048) has not been paid. The hotel entered into a legal agreement to pay the County of Lehigh \$67,139.41 tax and interest which was owed for June 2009, July 2009, September thru December 2009 and January thru April 2010. The legal agreement has been settled in full as of August 24, 2010. The 2008 audit assessment was not part of the legal agreement. The hotel went into receivership May 14, 2010.
- There are no written hotel tax procedures detailing how to review and process a hotel tax return, how and when to distribute the funds received and in what amounts to Discover Lehigh Valley (formerly Lehigh Valley Convention and Visitor's Bureau) and the County of Lehigh.

Recommendation: The management of the office of fiscal affairs should:

- Require all hotels start using the updated forms immediately. The fiscal office accountant should be responsible for pursuing the correct forms from hotel operators.
- Require all hotels to submit a monthly tax return. If a hotel is submitting other than on a monthly basis, the fiscal officer should document the alternate arrangement. Hotel operators who do not submit a monthly report should be assessed a fine of \$50.
- Establish an accounts receivable for all audit assessments. Invoice hotel operators for outstanding amounts due.
- Contact the Department of Law to determine if the County of Lehigh can collect the outstanding 2008 audit assessment from the hotel.
- Develop a Hotel Tax procedures manual describing the duties and responsibilities for the fiscal office hotel tax accountant.

2. <u>Hotel Room Rental Tax Rule Change</u>

Condition: The current county hotel room rental tax rules and regulations dated September 4, 2005 do not limit the imposition of hotel room rental tax to operators who benefit from the efforts of Discover Lehigh Valley (formerly Lehigh Valley Convention & Visitors Bureau). Currently, all room rentals are subject to the hotel tax rules but little or no enforcement is performed (or warranted) for operators of low capacity rooming facilities. Technically, anyone who offers a room for rent is subject to the hotel room rental tax reporting and monitoring requirements. "BusinessDictionary.com" offers a definition of a hotel that excludes operators with six or less rooms for rent. In general, to be called a hotel, an establishment must have a minimum of six letting bedrooms, three of which must have attached private bathroom facilities.

Recommendation: The county administration should consider revisiting the hotel tax rules and regulations to exclude non-commercial rooms for rent from the county hotel tax rules.

3. <u>Electronic Submission of Monthly Tax Return</u>

<u>Condition</u>: Currently, the office of fiscal affairs requires all hotels to submit a paper monthly tax return accompanied with the full payment of the tax by mail, which must be received on or before the 20th of the following month. All interest and penalties are manually calculated by a staff member of the office of fiscal affairs.

This method of filing a tax return is both inconvenient and outdated. The Commonwealth of Pennsylvania's Department of Revenue and the Internal Revenue Service both offer the option of filing a tax return either electronically or by a manual paper return. The tax payment can be made by check, electronically, credit card or debit card.

<u>Recommendation</u>: The management of the office of fiscal affairs should consult with the office of information technology to develop computer software to allow hotel(s) to file their monthly tax return and pay electronically by the 20th of the following month. This software would also have the ability to calculate interest and penalties if the hotel files the return after the 20th of the following month. This would give a hotel the option of filing their monthly tax return and paying the tax owed either electronically or manually.



COUNTY OF LEHIGH Office of Fiscal Affairs

Brian L. Kahler Fiscal Officer

TO:

Thomas Slonaker, County Controller

FROM:

Brian L. Kahler, Fiscal Officer

DATE:

November 17, 2010

RE:

Hotel Tax Summary

First, Thank you and your staff for completing the Hotel Tax agreed upon procedures to assist the Fiscal office and ensure the County of Lehigh Hotel Tax Ordinance is followed.

Findings:

1. Management Issues:

The Fiscal office has:

- · Contacted the hotels to use the current form
- Established an Accounts Receivable for Audit Assessments
- Contacted the Department of Law and is pursuing Collection of the 2008 Audit Assessment.

The Fiscal office will:

- Again attempt to have all hotels submit monthly. Hotels with minimal amounts due have not complied.
- Endeavor to develop a procedures manual
- Hotel Room Rental Tax Rule Change:
 The Fiscal office will submit a revised Ordinance to the Board of Commissioners in 2011 after consulting with the Department of Law and Controller's office for input.
- 3. Electronic submission of Monthly Tax Return:
 The Fiscal office agrees with the concept, however, with the current workload in progress in IT we do not see this being implemented in the immediate future.

Thank you again for your assistance.

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