

## County of Lehigh OFFICE OF THE CONTROLLER

LEHIGH COUNTY GOVERNMENT CENTER
17 SOUTH SEVENTH STREET
ALLENTOWN, PA 18101-2400
(610) 782-3082 FAX: (610) 871-2897

GLENN ECKHART COUNTY CONTROLLER

JOHN A. FALK
DEPUTY CONTROLLER

TO:

Final Report Distribution

FROM:

Glenn Eckhart, County Controller G. E.

DATE:

January 22, 1014

RE:

Audit of Clerk of Judicial Records - Register of Wills Division

We have completed a financial audit of the clerk of judicial records-register of wills division for the years ended December 31, 2010, 2011, and 2012. Our audit report number 14-2 is attached.

#### The results of our audit are:

- The County of Lehigh received the proper amounts due from clerk of judicial recordsregister of wills division.
- Each division of the clerk of judicial records should have its accounting records separate.
- Have an established bureau (01-09-XX) designated for each division.

#### Attachment

Financial Audit for the Years Ended December 31, 2010, 2011, and 2012

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#### Background

#### Clerk of Judicial Records-Register of Wills Division Operations

The clerk of judicial records-register of wills division probates wills and collects taxes for the Commonwealth of Pennsylvania. It assists the public, title searchers, attorneys, and genealogists in the research of information from the probate files. Records date back to 1812.

The "Schedule of Filing Fees" used during the audit period has 13 different fees for filing "Letters Testamentary/Administration". These fees are based on the estimated estate value. In addition, there are other fees that are charged to most new estates. These fees include: filing an inventory, short certificate, filing the inheritance tax return, and the Commonwealth of Pennsylvania's Judicial Computer Project Fee. In 2010 clerk of judicial records—register of wills began using an updated fee schedule.

When a new estate is probated, the attorney of record or a family member comes into the register of wills office to probate the estate. At this time, a fee is charged for this service. Some fees are on a sliding scale and some fees are fixed amounts. After the fees are paid, the estate is probated. The inheritance tax return is sent to the Commonwealth of Pennsylvania. The Commonwealth of Pennsylvania reviews the inheritance tax return for errors and omissions and the inheritance tax is calculated. The Commonwealth of Pennsylvania sends a "Notice of Inheritance Tax Appraisement, Allowance or Disallowance of Deductions and Assessment of Tax" to all parties. After the "Notice of Inheritance Tax Appraisement, Allowance or Disallowance of Deductions and Assessment of Tax" has been received, the register of will's staff reviews all county fees charged. If the county fees initially charged are less than what they should be, the attorney or family member is billed the difference.



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COUNTY CONTROLLER

JOHN A. FALK
DEPUTY CONTROLLER

Andrea E. Naugle, Clerk of Judicial Records Lehigh County Courthouse 455 W. Hamilton Street Allentown, PA 18101-1614

We have audited the accompanying Statement of Receipts and Disbursements of the clerk of judicial records—register of wills division for the years ended December 31, 2010, 2011, and 2012 as listed in the Table of Contents. The financial statements are the responsibility of the clerk of judicial records-register of wills division's management. Our responsibility is to express an opinion on the Statement of Receipts and Disbursements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the generally accepted government auditing standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than generally accepted accounting principles.

Also, as discussed in Note 1, the financial statements present only the clerk of judicial records-register of wills division financial activity and does not purport to, and does not, present fairly the assets, liabilities, and results of operations of the County of Lehigh for the years ended December 31, 2010, 2011, and 2012 in conformity with the cash receipts and disbursements basis of accounting.

In our opinion, the Statement of Receipts and Disbursements referred to above present fairly, in all material respects, the financial activity arising from cash transactions of the clerk of judicial records-register of wills division for the years ended December 31, 2010, 2011, and 2012, on the basis of accounting described in Note 1. However, we noted control deficiencies or other management issues that are described in the accompanying "Schedule of Audit Findings and Recommendations".

In accordance with Government Auditing Standards, we have also issued our report dated January 6, 2014 on our consideration of clerk of judicial records-register of wills division's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Glenn Eckhart County Controller

January 6, 2014 Allentown, Pennsylvania

xc: Board of Commissioners
The Honorable Carol McGinley, President Judge
Thomas Muller, County Executive
Timothy Reeves, Acting Fiscal Officer
Virginia Schuler, Chief Deputy, Clerk of Judicial Records-Register of Wills

#### Statement of Receipts and Disbursements for the Year Ended December 31, 2010, 2011, and 2012 (NOTE 1)

	<u>2010</u>	<u>2011</u>	<u>2012</u>
RECEIPTS:			
Inheritance Tax	19,256,644	23,174,963	21,635,353
Office Fees & Commissions	309,237	325,370	351,174
Judicial Computer Project Fees	27,236	28,811	30,338
Automation Fees	6,565	7,025	7,225
Electronic Filing Fee	6,565	7,025	7,225
Overpayments	147	198	10
Return Check Fee	0	80	40
TOTAL RECEIPTS	19,606,394	23,543,472	22,031,365
DISBURSEMENTS:			
Commonwealth of PA (NOTE 2)	19,283,880	23,203,774	21,665,691
County of Lehigh (NOTE 3)	322,514	339,698	365,674
TOTAL DISBURSEMENTS	19,606,394	23,543,472	22,031,365
EXCESS OF RECEIPTS OVER/(UNDER)			
DISBURSEMENTS	0	0	0

The accompanying notes are an integral part of this statement.

Notes to Financial Statements for the Years Ended December 31, 2010, 2011, and 2012

#### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The clerk of judicial records-register of wills division's financial activity is a part of the County of Lehigh's reporting entity, included in the general fund and is subject to annual financial audit by external auditors. This report is only for internal audit purposes.

#### B. Basis of Accounting

The accounting records of the County of Lehigh and the Statement of Receipts and Disbursements are maintained on the cash receipts and disbursements basis of accounting. Under this basis of accounting, revenue is recognized when cash is received and expenditures are recognized when paid. This differs from Generally Accepted Accounting Principles (GAAP) which require the accrual basis of accounting.

#### 2. Commonwealth of Pennsylvania

Expenditures to the Commonwealth of Pennsylvania are broken down into the following categories:

	<u>2010</u>	<u>2011</u>	<u>2012</u>
Inheritance Tax Judicial Computer Project Fees	\$19,256,644 <u>27,236</u>	\$23,174,963 28,811	\$21,635,353 30,338
TOTAL	<u>\$19,283,880</u>	<u>\$23,203,774</u>	<u>\$21,665,691</u>

#### 3. <u>County of Lehigh</u>

Expenditures to the County of Lehigh are broken down into the following categories:

	<u> 2010</u>	<u>2011</u>	<u>2012</u>
Inheritance Tax	\$ 309,237	\$ 325,370	\$ 351,174
Automation Fees	6,565	7,025	7,225
Electronic Filing Fee	6,565	7,025	7,225
Overpayments	147	198	10
Return Check Fee	0	80	40
TOTAL	<u>\$ 322,514</u>	<u>\$ 339,698</u>	<u>\$ 365,674</u>



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COUNTY CONTROLLER

JOHN A. FALK
DEPUTY CONTROLLER

Andrea E. Naugle, Clerk of Judicial Records Lehigh County Courthouse 455 W. Hamilton Street Allentown, PA 18101-1614

We have audited the financial statements of clerk of judicial records-register of wills division for the years ended December 31, 2010, 2011, and 2012 and have issued our report thereon dated January 6, 2014. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the generally accepted government auditing standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

In planning and performing our audit, we considered clerk of judicial records-register of wills division's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the Statement of Receipts and Disbursements, but not for the purpose of expressing an opinion on the effectiveness of the clerk of judicial records-register of wills division's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the clerk of judicial records-register of wills division's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

A material weakness is a deficiency, or combination of deficiencies, in internal control, such as there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

As part of obtaining reasonable assurance about whether clerk of judicial records-register of wills division's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of clerk of judicial records-register of wills division in a separate section titled "Schedule of Audit Findings and Recommendations".

Clerk of judicial records-register of wills division's response to the findings identified in our audit are included in this report. We did not audit clerk of judicial records-register of will's response and, accordingly, we do not express an opinion on it.

This report is intended solely for the information and use of management, and others within the entity, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Glenn Eckhart County Controller

January 6, 2014 Allentown, PA

#### Schedule of Audit Findings & Recommendations

#### 1. Commingling of Divisions' Financial Activity Reporting

<u>Condition</u>: The civil, criminal, and register of wills divisions' of the clerk of judicial records are accounted for under one department – the clerk of judicial records. Some revenues have been separated and are accounted for separately while the rest are not. Current financial reporting practices make reconciliation of amounts reported to actual cash receipts difficult at best

<u>Recommendation</u>: Each division should have its accounting records separate from the other and have an established bureau (01-09-XX) designated for each division. Currently, only the recorder of deeds division has separate accounts. Establishing separate accounts would ensure each divisions accounting would be properly separated and allow for a proper audit trail to exist for each division. The divisions also would then be stand alone and reviewable for accounting and budgeting purposes while still allowing for summarized reporting if necessary.

#### 2. <u>Commingling of Divisions' Daily Receipt Activity</u>

<u>Condition</u>: The civil, criminal, and register of wills divisions' of the clerk of judicial records daily receipts are commingled with other courthouse offices in various bank accounts.

<u>Recommendation</u>: Each division should have its daily receipt records separate from each other and other courthouse offices and have separate bank accounts established for each division. Only the recorder of deeds division has its own bank account. This would ensure that each division's daily receipts would be properly separated and allow for a proper audit trail.

### Lehigh County Clerk of Judicial Records

Civil Division (610) 782-3148

<u>Criminal Division</u> (610) 782-3077

Andrea E. Naugle

Recorder of Deeds
Division
(610) 782-3162

Lehigh County Courthouse 455 W. Hamilton Street - Room 122 Allentown, PA 18101-1614

Register of Wills
Division
(610) 782-3170

January 6, 2014

Mr. Glenn Eckhart Lehigh County Controller Lehigh County Government Center 17 S. Seventh Street Allentown PA 18101

Re: Audit of Clerk of Judicial Records - Register of Wills Division

Dear Mr. Eckhart:

In response to the audit by your office of the Register of Wills Division, we offer the following comments:

Both findings in your audit are the result of the consolidation of the four divisions into one department known as the Clerk of Judicial Records in January, 2008. The County's Fiscal Office consolidated the daily receipt and financial reporting of the Civil, Criminal and Register of Wills Divisions into one County account. It would certainly be proper to separate those records and allow each Division to access their own accounting records.

We certainly appreciate the audit of the financial records and the suggestions provided to assist us with continuing to carry out our accounting responsibilities in an excellent manner. We also want to thank the auditor for his assistance with various questions that may arise.

Very truly yours,

Andrea E. Naugle

Clerk of Judicial Records